

The President 1 - Circum Pohnpei Federated States of Micronesia

January 30, 2014

PRESIDENTIAL COMM. NO. 18-210
FSM CONGRESS

The Honorable Dohsis Halbert Speaker 18th FSM Congress Palikir, Pohnpei FM 96941

Dear Speaker Halbert:

I am returning the following Congressional Acts, which I have signed to become public laws as follows:

Congressional Act No. 18-36 as Public Law No. 18-36: "AN ACT TO FURTHER AMEND PUBLIC LAW NO. 17-36, AS AMENDED BY PUBLIC LAWS NOS. 17-48, 17-78 AND 17-87, BY AMENDING SECTIONS 4 AND 6 THEREIN, FOR THE PURPOSE OF CHANGING THE USE AND ALLOTTEE OF CERTAIN FUNDS PREVIOUSLY APPROPRIATED TO FUND PUBLIC PROJECTS AND SOCIAL PROGRAMS IN THE STATE OF POHNPEI AND CHUUK, AND FOR OTHER PURPOSES."

Congressional Act No. 18-37 as Public Law No. 18-37: "AN ACT TO FURTHER AMEND PUBLIC LAW NO. 15-80, AS AMENDED BY PUBLIC LAWS NOS. 16-04 AND 17-53, BY AMENDING SECTIONS 1 AND 2 THEREOF, FOR THE PURPOSE OF CHANGING THE USE AND ALLOTTEE OF CERTAIN FUNDS PREVIOUSLY APPROPRIATED THEREIN FOR PUBLIC PROJECTS AND SOCIAL PROGRAMS IN THE STATE OF CHUUK, AND FOR OTHER PURPOSES."

Congressional Act No. 18-41 as Public Law No. 18-38: "AN ACT TO FURTHER AMEND PUBLIC LAW NO. 18-05, AS AMENDED BY PUBLIC LAWS NOS. 18-07, 18-14 AND 18-31, BY AMENDING SECTIONS 3, 4 AND 6 THEREOF, FOR THE PURPOSE OF CHANGING THE USE AND ALLOTTEE OF CERTAIN FUNDS PREVIOUSLY APPROPRIATED THEREIN TO FUND PUBLIC PROJECTS AND SOCIAL PROGRAMS IN THE STATES OF YAP AND POHNPEI, AND FOR OTHE PURPOSES."

Congressional Act No. 18-36 changes an appropriation for the public project for Pohnpei ED#1 and shifts it to a new line item. For Chuuk, the designated allottee of funds for ED#2 is changed from the Executive Director of Northern Namoneas Social and Economic Development Authority to the Governor of Chuuk.

Congressional Act No. 18-37 changes the amounts of certain public projects and social programs for Chuuk ED #2 and inserts a new *Fishing Project*. The designation of allottee for Chuuk is also changed from the CSCIP to the various authorities.

In Congressional Act No. 18-41, funding for the *Yap Congressional Delegation Citizen Outreach Program* is shifted to the Yap State Copra Subsidy Supplemental.

The Honorable Dohsis Halbert January 30, 2014 Page 2

I reviewed all of the above Acts, which share the following common characteristics:

- 1. There were no public hearings or committee reports.
- 2. There have been multiple amendments to the original appropriations. The multiple amendments result in confusion as to the true intention of Congress for the public projects and programs, and create difficulties in implementation of the projects and programs, such as tracking the multiple changes.
- There were changes of recipients and purposes, in most of the Acts, without clear justification or reasoning.

The above Acts are further examples of defective appropriation of public projects and social programs. As I stated in prior transmittals, it would be most helpful if Congress would set a policy limiting subsequent amendments to a maximum of only three per Act in order to avoid the problems as outlined above.

Notwithstanding the defects stated above and in view of my agreement in our meeting with Congress held earlier this week to move forward on the implementation of appropriations for public projects currently passed or being passed by Congress, I remind Congress that I will be forced to hold up implementation of subsequent public projects, if they fail to have enough specificity, fail to state the purpose, etc., or violate the <u>Udot</u> case, in order to obtain further clarification and direction from Congress to assure effective and efficient implementation. Therefore, I continue to urge Congress to make the necessary changes to improve the appropriation process that is impacting effective implementation of public projects, including the holding of pre-passage consultations with constituents, holding public hearings, and providing committee reports.

With warm personal regards, I remain,

Sincerely,

President

xc:

Chief Justice, FSM Supreme Court

Secretary, Department Justice

Director, Office SBOC

Legislative Counsel, CFSM

Library, CFSM PIO, FSM

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CONGRESS OF THE FEDERATED STATES OF MICRONESIA

P.O. Box PS 3 Palikir, Sokehs Pohnpei State, FM 96941 Tel: (691) 320-2324 / 2338

Fax: (691) 320-5122

18-210

Office of the Chief Clerk

January <u>27</u>, 2014

His Excellency Manny Mori President Federated States of Micronesia Palikir, Pohnpei FM 96941

Dear President Mori:

I have the honor to transmit herewith Congressional Act No. 18-41, "AN ACT TO FURTHER AMEND PUBLIC LAW NO. 18-05, AS AMENDED BY PUBLIC LAWS NOS. 18-07, 18-14 AND 18-31, BY AMENDING SECTIONS 3, 4 AND 6 THEREOF, FOR THE PURPOSE OF CHANGING THE USE AND ALLOTTEE OF CERTAIN FUNDS PREVIOUSLY APPROPRIATED THEREIN TO FUND PUBLIC PROJECTS AND SOCIAL PROGRAMS IN THE STATES OF YAP AND POHNPEI, AND FOR OTHER PURPOSES", which was passed by the Eighteenth Congress of the Federated States of Micronesia, Third Regular Session, 2014, by a two-thirds vote of all the State delegations as required and as duly certified.

Sincerely yours,

Liwiana Ramon Ioanas

Chief Clerk, Congress of the Federated States of Micronesia

Enclosures



EIGHTEENTH CONGRESS OF THE FEDERATED STATES OF MICRONESIA THIRD REGULAR SESSION JANUARY 10 - 29, 2014

PRESIDENTIAL COMM. NO. 18-210
FSM CONGRESS

An Act

TO FURTHER AMEND PUBLIC LAW NO. 18-05, AS AMENDED BY PUBLIC LAWS NOS. 18-07, 18-14 AND 18-31, BY AMENDING SECTIONS 3, 4 AND 6 THEREOF, FOR THE PURPOSE OF CHANGING THE USE AND ALLOTTEE OF CERTAIN FUNDS PREVIOUSLY APPROPRIATED THEREIN TO FUND PUBLIC PROJECTS AND SOCIAL PROGRAMS IN THE STATES OF YAP AND POHNPEI, AND FOR OTHER PURPOSES.

INTRODUCED BY SENATOR: BERNEY MARTIN

DATE: JANUARY 10, 2014

REFERRED TO: COMMITTEE ON WAYS AND MEANS

WITHDRAWN - JANUARY 15, 2014

FIRST READING: JANUARY 15, 2014

SECOND READING: JANUARY 22, 2014

Liwiana Ramon Ioanis Chief Clerk, FSM Congress



CONGRESS OF THE FEDERATED STATES OF MICRONESIA

P.O. Box PS 3 Palikir, Sokehs Pohnpei State, FM 96941 Tel: (691) 320-2324 / 2338

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PRESIDENTIAL COMM. NO. 18210 FSM CONGRESS

ACT NO. 18-41

(CONGRESSIONAL BILL NO. 18-116)

We hereby certify that on January 22 the foregoing act passed Second and Final Reading of the Eighteenth Congress of the Federated States of Micronesia, Third Regular Session, 2014, by a two-thirds vote of all the State delegations as required under article IX, section 20, of the Constitution of the Federated States of Micronesia.

ohsäs Halbert

speaker

ongress of the

Federated States of Micronesia

Liwiana Ramon Ioanis

Chief Clerk

Congress of the

Federated States of Micronesia

EIGHTEENTH CONGRESS OF THE FEDERATED STATES OF MICRONESIA

THIRD REGULAR SESSION, 2014

CONGRESSIONAL BILL NO. 18-116

PUBLIC LAW No. 18-38

AN ACT

To further amend Public Law No. 18-05, as amended by Public Laws Nos. 18-07, 18-14 and 18-31, by amending sections 3, 4 and 6 thereof, for the purpose of changing the use and allottee of certain funds previously appropriated therein to fund public projects and social programs in the States of Yap and Pohnpei, and for other purposes.

(c) Woleai atoll fishing nets 15,0 (d) Island Mortuary Services debt payment 20,0 (e) Council of Tamol office (equipment, supplies and air conditioners) 5,0 (f) Outer Islands' women organizations: (i) Precinct fifteenth 5,0 (ii) Precinct fourteenth 5,0	2092 and 11 one boards of tap and temper, and temper []	
by Public Laws Nos. 18-07 and 18-14, is hereby further amended to read as follows: "Section 3. Of the sum of \$2,500,000 appropriated by this act, \$400,000 is apportioned for Yap State for public projects and social programs. (1) State of Yap	E IT ENACTED BY THE CONGRESS OF THE FEDERATED STATES OF MICRONESIA	7:
"Section 3. Of the sum of \$2,500,000 appropriated by this act, \$400,000 is apportioned for Yap State for public projects and social programs. (1) State of Yap	1 Section 1. Section 3 of Public Law No. 18-05, as amended	l
4 "Section 3. Of the sum of \$2,500,000 appropriated 5 by this act, \$400,000 is apportioned for Yap State 6 for public projects and social programs. 7 (1) State of Yap	2 by Public Laws Nos. 18-07 and 18-14, is hereby further amended	l
by this act, \$400,000 is apportioned for Yap State for public projects and social programs. (1) State of Yap	3 to read as follows:	
for public projects and social programs. (1) State of Yap	4 "Section 3. Of the sum of \$2,500,000 appropriated	
7 (1) State of Yap	5 by this act, \$400,000 is apportioned for Yap State	
8 (a) Yap Catholic High school 9 construction supplement grant	for public projects and social programs.	
construction supplement grant	7 (1) State of Yap\$ 400	0,000
10 (b) Outer Island FADs 11 deployment supplemental	8 (a) Yap Catholic High school	
deployment supplemental	9 construction supplement grant 150	0,000
12 (c) Woleai atoll fishing nets 15,0 13 (d) Island Mortuary Services debt payment 20,0 14 (e) Council of Tamol office (equipment, 15 supplies and air conditioners) 5,0 16 (f) Outer Islands' women organizations: 17 (i) Precinct fifteenth 5,0 18 (ii) Precinct fourteenth 5,0	10 (b) Outer Island FADs	
(d) Island Mortuary Services debt payment 20,0 (e) Council of Tamol office (equipment, supplies and air conditioners)	deployment supplemental	2,257
(e) Council of Tamol office (equipment, supplies and air conditioners)	12 (c) Woleai atoll fishing nets 15	5,000
supplies and air conditioners)	13 (d) Island Mortuary Services debt payment 20	0,000
(f) Outer Islands' women organizations: (i) Precinct fifteenth 5,0 (ii) Precinct fourteenth 5,0	(e) Council of Tamol office (equipment,	
17 (i) Precinct fifteenth 5,0 18 (ii) Precinct fourteenth 5,0	15 supplies and air conditioners)	5,000
18 (ii) Precinct fourteenth 5,0	16 (f) Outer Islands' women organizations:	
	17 (i) Precinct fifteenth 5	5,000
19 (iii) Precinct thirteenth 5,0	18 (ii) Precinct fourteenth	5,000
	19 (iii) Precinct thirteenth	5,000

1	(iv) Precinct twelve \$ 5,000
2	(g) Piig Elementary school fund raising 1,000
3	(h) Falalap, Woleai Elementary school
4	fund raising 1,743
5	(i) Elato water catchment improvement 55,000
6	(j) Yap Congressional Delegation
7	Citizen outreach program0-
8	(k) Supplemental funding for
9	Repair and upgrade of Tegailap and
10	Seliap Islands community centers 27,000
11	(1) Supplemental funding for Ngulog
12	road and Men's house 16,150
13	(m) Daboch community building renovation 35,000
14	(n) Wottegai road supplemental 4,000
15	(o) Satawal boat and motor supplemental 5,000
16	(p) Yochafang choir musical instrument 2,500
17	(q) Yap State Copra Subsidy
18	Supplemental 40,350"
19	Section 2. Section 4 of Public Law No. 18-05, as amended
20	by Public Laws Nos. 18-07 and 18-31, is hereby further amended
21	to read as follows:
22	"Section 4. Of the sum of \$2,500,000 appropriated by
23	this act, \$700,000 is apportioned for Pohnpei State for
24	public projects and social programs.
25	State of Pohnpei

1	(1) Pohnpei at Large\$	205,000
2	(a) Pohnpei secondary road improvement	55,000
3	(b) Sport facilities improvement	50,000
4	(c) Pohnpei Sports (equipment,	
5	supplies, umpire fees	25,000
6	(d) Pohnpei roads and bridges	
7	improvement	25,000
8	(e) FSM Constituency visit by Pohnpei	
9	Delegation	25,000
10	(f) Hosting of traditional/civic	
11	leaders' conference/travel, including	
12	from foreign governments and states	15,000
13	(g) Consumers Association	10,000
14	(2) Election District No. 1	165,000
15	<pre>(a) Community water extension/</pre>	
16	sanitary toilet facilities	53,000
17	(b) Contractual Service	
18	Reimbursement to Pohnpei State Delegation .	3,000
19	(c) Elementary Schools subsidy	
20	in Election District No. 1, Pohnpei State .	20,000
21	(d) Dispensaries subsidy in	
22	Election District No. 1, Pohnpei State	5,000
23	(e) Graduate students' outstanding debts	7,000
24	(f) Social Security Premium contribution	10,000
25	(g) Kakao nursery	15,000

1	(h) Small business/
2	entrepreneurship start up\$ 5,000
3	(i) Medical referral 10,000
4	(j) Student financial assistance 37,000
5	(3) Election District No. 2 165,000
6	(a) Rohi/Rehntu road paving 35,000
7	(b) Paies-Kitti water system 10,000
8	(c) Nansalohi-Madol water system 10,000
9	(d) Soamwoai-Kitti water system 10,000
10	(e) Kinakapw road improvement 5,000
11	(f) Rehntu (Nintok) road improvement 30,000
12	(g) Pohnpaip (Nanmand) road improvement 5,000
13	(h) Moailap coastal access road improvement 5,000
14	(i) Pohnlangas Ice Plant road improvement 5,000
15	(j) Police vehicle purchase supplement 10,000
16	(k) Drilling Rig and Accessories 5,000
17	(1) Students financial assistance 5,000
18	(m) Purchase of PVC pipes and materials 5,000
19	(n) Election District No. 2
20	administrative support services 20,000
21	(o) Kitti Judiciary branch fencing . 5,000
22	(4) Election District No. 3
23	(a) Care Micronesia Foundation 25,000
24	(b) Election District No. 3
25	administrative support services 15,000

1	(c) Medical referral assistance \$ 10,000
2	(d) Youth activities and supplies 15,000
3	(e) Road repair and beautification . 70,000
4	(f) Extension of power lines to
5	rural areas/farm roads
6	Section 3. Section 6 of Public Law No. 18-05, as amended by
7	Public Law No. 18-07, is hereby further amended to read as
8	follows:
9	"Section 6. Allotment and management of funds and
10	lapse date. All funds appropriated by this act shall
11	be allotted, managed, administered and accounted for
12	in accordance with applicable laws, including, but
13	not limited to, the Financial Management Act of 1979.
14	The allottee shall be responsible for ensuring that
15	these funds, or so much thereof as may be necessary,
16	are used solely for the purpose specified in this
17	act, and that no obligations are incurred in excess
18	of the sum appropriated. The allottee of the funds
19	appropriated under section 3 of this act shall be the
20	Governor of Yap State. The allottee of funds
21	appropriated under sections 2 and 4 of this act shall
22	be the President of the Federated States of
23	Micronesia or his designee, EXCEPT THAT the allottee
24	of funds appropriated under subsection 4(3)(a) of
25	this act shall be the Pohnpei Transportation

1	Authority. The allottee of funds appropriated under
2	subsections 5(1) and 5(3) of this act shall be the
3	Governor of Chuuk State or his designee. The
4	allottee of funds appropriated under subsection 5(2)
5	of section 5 of this act shall be the Mortlock
6	Islands Development Authority. The allottee of funds
7	appropriated under subsection 5(4) of section 5 of
8	this act shall be the Southern Namoneas Development
9	Authority. The allottee of funds appropriated under
10	subsection 5(5) of section 5 of this act shall be the
11	Faichuk Development Authority. The allottee of funds
12	appropriated under subsection 5(6) of section 5 of
13	this act shall be the Northwest Island Development
14	Authority. The authority of the allottee to obligate
15	funds appropriated by this act shall lapse on
16	September 30, 2014."
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PUBLIC LAW N'n 18-38

1	Section 4	4. This act	shall becom	me law upon	approval by the	;
2	President of	the Federate	d States of	Micronesia	or upon its	
3	becoming law w	without such	approval.			
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